**QUEENSLAND RECONSTRUCTION AUTHORITY** 

# Monthly Report

**December 2014** 

#### **Document details:**

Security classification	Public
Date of review of security classification	December 2014
Authority	Queensland Reconstruction Authority
Author	Chief Executive Officer
Document status	Final
Version	1.0

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#### Message from the Chief Executive Officer

Major General Richard Wilson AO (Ret'd) Chairman Queensland Reconstruction Authority

#### Dear Major General Wilson

It is with pleasure that I present the December 2014 Monthly Report – the 46th report to the Board of the Queensland Reconstruction Authority (the Authority).

The Authority was established under the *Queensland Reconstruction Authority Act 2011* following the unprecedented natural disasters which struck Queensland over the summer months of 2010-11. The Authority is charged with managing and coordinating the Government's program of infrastructure renewal and recovery within disaster-affected communities, with a focus on working with our State and local government partners to deliver best practice expenditure of public reconstruction funds. Since its establishment, the role of the Authority has subsequently been extended to cover historical and continuing disaster events in Queensland.

The December report provides an update on the progress of recovery. Following the passing of the timeframe for delivery of much of the reconstruction works arising from the 2011 and 2012 events, the Authority is currently focused on closing out the massive volume of works completed up to 30 June 2014 for acquittal to the Commonwealth. Concurrently, the Authority is also actively managing delivery of the considerable program of works remaining from Tropical Cyclone Oswald and other events of 2013 and 2014 through the damage assessment, submission preparation and approval and delivery phases.

Inclusive of these tasks, the Authority is managing a total program of works for events from 2009 through to 2014 with an estimated total cost of \$13.3 billion. As at 1 December 2014:

- an additional \$83 million in submissions have been received by the Authority since last month
- an additional \$116 million has been processed by the Authority since last month
- a cumulative value of \$12.35 billion of the \$13.33 billion works program (2009 to 2014) has been reported to the Authority as being in progress or delivered by delivery agents as at 31 October 2014.

The December report provides updates on the progress of major reconstruction projects underway and highlights the recent completion of the Weipa-Mapoon Access Road project, a betterment project intended to improve the resilience of a key access route for the remote Mapoon community during disaster events. The report highlights the recent recognition of two major DTMR flood reconstruction projects for civil engineering excellence, and the successful use of day labour in delivering reconstruction works in Townsville. The report also profiles the rapid deployment of damage assessment teams by the Queensland Fire and Emergency Services, with assistance from the Authority, in response to the severe storm that left a path of destruction through Brisbane and surrounding areas in late November 2014.

I commend the report to you and recommend its release to the Minister and the public pursuant to Section 41 of the *Queensland Reconstruction Authority Act 2011*.

Yours sincerely

Frankie Carroll
Chief Executive Officer

Queensland Reconstruction Authority

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# Section one: Introduction

#### 1.0 Introduction

#### 1.1 Background

Queensland has been struck by a series of unprecedented natural disasters in recent years. Between November 2010 and April 2011, extensive flooding caused by periods of extremely heavy rainfall, destruction caused by a number of storm cells including Cyclones Tasha, Anthony and Severe Tropical Cyclone Yasi and subsequent monsoonal flooding, resulted in all of Queensland being declared as disaster affected.

On 21 February 2011 in response to the 2011 disaster events, the Queensland Government established the Queensland Reconstruction Authority (the Authority) under the *Queensland Reconstruction Act 2011*. The Authority's role was subsequently extended to cover historical and continuing disaster events in Queensland.

The Authority has since been given responsibility to administer Natural Disaster Relief and Recovery Arrangements (NDRRA) for the large scale natural disaster caused by Tropical Cyclone Oswald in late January 2013 and additional events which have occurred in the 2013 and 2014 disaster event periods. The *Queensland Reconstruction Authority Amendment Bill 2013* was passed on 14 February 2013 to expand the jurisdiction of the Authority to include the 2013 events.

#### 1.2 Purpose

The Authority's mission is to reconnect, rebuild and improve Queensland communities and its economy.

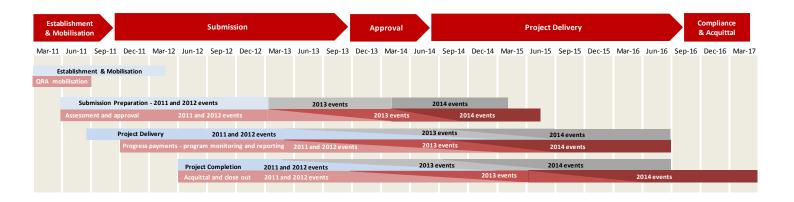
The Authority is charged with managing and coordinating the Government's program of infrastructure renewal and recovery within disaster-affected communities, with a focus on working with our State and local government partners to deliver best practice expenditure of public reconstruction funds.

The Authority operates with reference to recovery and reconstruction plans established by the State in response to the 2011 disaster events and more recently following Tropical Cyclone Oswald in 2013 and Severe Tropical Cyclone Ita in 2014. Most recently, the Severe Tropical Cyclone Ita Recovery Plan (Recovery Plan), provides strategic guidance for the coordination and management of recovery, reconstruction and community resilience activities undertaken across the State after the flood and damage impacts of Severe Tropical Cyclone Ita.

#### 1.3 Timing

The Authority's priorities are currently assisting councils and State agencies to complete their reporting and progress through the close out and acquittal phase of their program of works from the 2011 and 2012 disaster periods, with the bulk of the reconstruction work having occurred prior to 30 June 2014.

The Authority is also assisting with the damage assessments from the 2014 events and monitoring of the remaining 2012, 2013 and 2014 programs into, and through, the project delivery phase as soon as practicable.



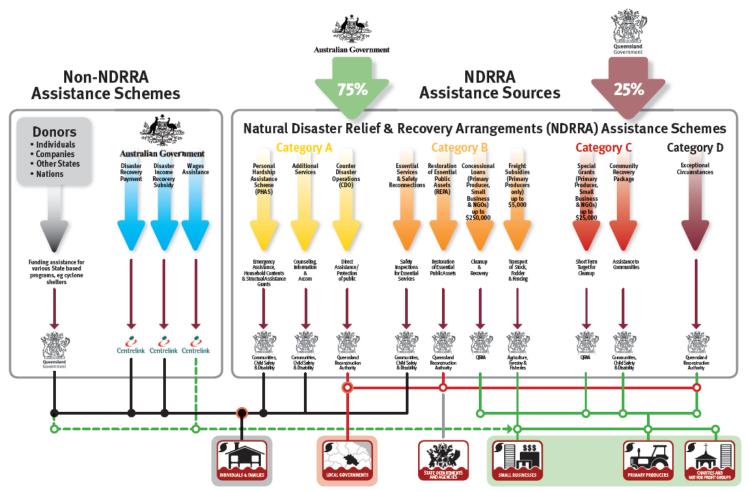
# Section two: Disaster Assistance

#### 2.0 Disaster Assistance

#### 2.1 Queensland Disaster Assistance Framework

The available Queensland Disaster Assistance schemes are separated between NDRRA (jointly funded by the Commonwealth and State governments) and Non-NDRRA funding schemes. The diagram below indicates the different elements of assistance available and how each element operates.

Figure 2.1.1 Queensland Disaster Assistance Framework



Whilst elements of the assistance schemes are delivered by other State agencies, all of the NDRRA assistance sources (and elements of the non-NDRRA assistance schemes) are administered by the Authority for historical and continuing disaster events in Queensland.

#### Disaster events managed by the Authority

The list of the activated disaster events managed by the Authority are set out in **Section 2.3** and can also be found on <a href="https://www.disaster.qld.gov.au">www.disaster.qld.gov.au</a>.

The maps opposite show the LGAs activated for relief measures under NDRRA for each event period under the Queensland Disaster Assistance Framework.

This report includes references to event periods described as follows:

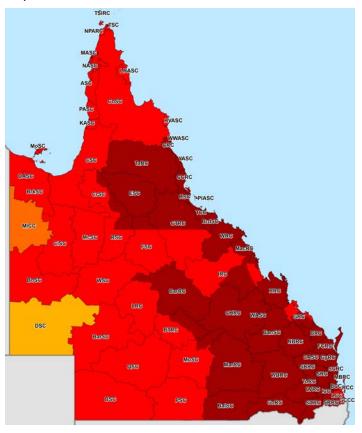
- 2014 events: Activated disaster events managed by the Authority which occurred in the financial year ended 30 June 2014
- **2013 events:** Activated disaster events managed by the Authority which occurred in the financial year ended **30 June 2013**, including Tropical Cyclone Oswald and associated rainfall and flooding (January 2013)
- 2012 events: Activated disaster events managed by the Authority which occurred in the financial year ended 30 June 2012
- **2011 events:** Activated disaster events managed by the Authority which occurred in the financial year ended **30 June 2011,** including Tropical Cyclone Yasi and Queensland flooding (November 2010 to February 2011)
- 2009-2010 events: Activated disaster events managed by the Authority which occurred prior to 30 June 2010
- Combined Program: relates to all the activated disaster event programs managed by the Authority.

#### 2.0 Disaster Assistance

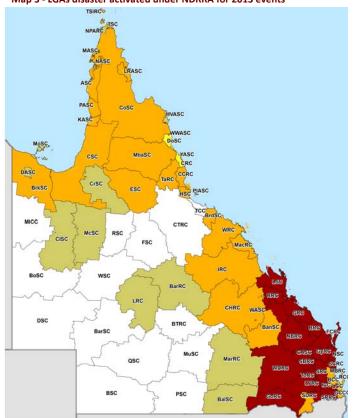
#### 2.2 Disaster assistance by event period

The maps below show the LGAs activated for relief measures under NDRRA for each event period managed by the Authority under the Queensland Disaster Assistance Framework.

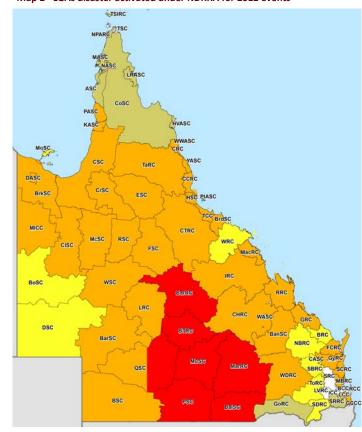
Map 1 - LGAs disaster activated under NDRRA for 2011 events



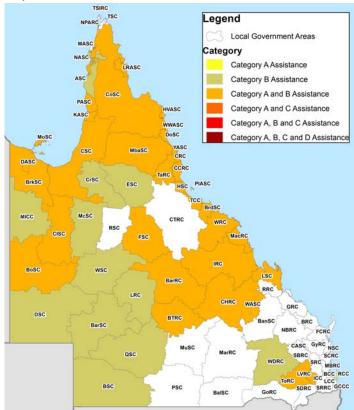
Map 3 - LGAs disaster activated under NDRRA for 2013 events



Map 2 - LGAs disaster activated under NDRRA for 2012 events



Map 4 - LGAs disaster activated under NDRRA for 2014 events



<sup>\*</sup> Refer Appendix A for glossary of LGA abbreviations

#### 2.3 Events managed by the Authority

The Authority has responsibility to administer NDRRA relief measures for historical and continuing disaster events in Queensland. The Authority currently manages and coordinates the infrastructure reconstruction and recovery for 26 disaster events activated for NDRRA relief measures since the Authority's establishment in February 2011 and the remaining program of works for an additional 16 disaster events which occurred prior to the Authority's establishment.

There have been no new activations for NDRRA financial assistance since the last report.

#### **2014** events:

- Tropical Cyclone Ita & Associated Rainfall & Flooding, 11-14 April 2014
- Tropical Cyclone Gillian—10 to 11 March 2014
- Central Coast & Southern Queensland Trough, 26-30 March 2014
- Central & Western Queensland Flooding & Rainfall, 18-28
   February 2014
- North East Queensland Monsoonal Rainfall and Flooding 7 to 9
   February 2014
- Tropical Cyclone Fletcher, commencing 2 February 2014
- Far North Queensland Peninsula Flooding (27-31 January 2014)
- Tropical Cyclone Dylan, 31 January 2014
- North Stradbroke Island Fires, commencing 29 December 2013

#### **2013** events:

- South West Queensland Wildfires, 21 December 2012
- Far Northern Queensland Bushfires, late October December 2012
- Tropical Cyclone Oswald and Associated Rainfall and Flooding, 21-29 January 2013 \*
- Longreach Flood, 18 February 2013 \*\*
- Central & Southern Queensland Low, 25 February 5 March 2013 \*\*

#### **2012** events:

- Queensland Bushfires, August to October 2011
- Localised Heavy Rainfall Northern Queensland, October 2011 \*
- Southern Queensland Flooding, November to December 2011\*
- South East Queensland Heavy Rainfall and flooding,
   23- 26 January 2012 \*
- Western Queensland Tropical Low, January February 2012 \*
- Far Northern Queensland Tropical Low,
   3-4 February 2012 \*
- North Coast Queensland Storms and flooding and East Coast Hybrid Low, 24 February - 7 March 2012 \*
- Northern and Far Northern Queensland Heavy Rainfall & flooding,
   15 March 2012 \*
- East Coast Low, 22 March 2012 \*

#### **2011** events:

- Queensland Flooding and Tropical Cyclones Tasha and Anthony, November 2010 to February 2011\*
- Severe Tropical Cyclone Yasi on 2 February 2011\*
- Queensland Monsoonal Flooding Event, 8 February 2011\*
- South West Flooding, April 2011\*

#### 2007-2010 events managed by the Authority:

- South East and North Coast Queensland East Coast Low, August 2007
- South West Queensland storms and flooding, 23-30 November 2007
- Central Western Queensland storms and flooding, 22-30 December 2007
- South East Queensland East Coast Low, 27 December 2007
   7 January 2008
- Queensland Monsoonal flooding, January 2008
- Queensland Monsoonal flooding, February March 2008
- South West Queensland flooding, June 2008
- Queensland storms and associated flooding, 16-22 November 2008
- Queensland Monsoonal flooding and Tropical Cyclone Charlotte and Ellie, January - February 2009
- South East Queensland Low, May 2009
- Queensland Bushfires, September October 2009
- South West Flooding, 20 25 November 2009
- Northern, Central and South West Queensland Flooding,
   22 December 2009 to 8 January 2010
- Queensland Monsoonal Flooding and Tropical Cyclones
   Olga, Neville, Ului and Paul, January to April 2010
- South West Queensland Low and Associated Flooding, September 2010
- 2010 South East Queensland Flooding, 9-12 October 2010.

The maps on the preceding page show the LGAs activated for relief measures under NDRRA for each event period managed by the Authority under the Queensland Disaster Assistance Framework.

<sup>\*</sup> Events covered under the National Partnership Agreement for Natural Disaster Recovery and Reconstruction (NPA) between the State and Commonwealth Government signed 8 February 2013 (NPA Events).

<sup>#</sup> Pending agreement to extend the NPA to include two additional 2013 events - Longreach Floods, 18 February 2013 and Central and Southern Queensland Low, 25 February - 5 March 2013.

#### 2.4 Additional assistance measures

The State Government in conjunction with the Commonwealth have activated a range of jointly-funded Category C, Category D and other relief measures to alleviate distress due to the impact of Tropical Cyclone Oswald and the 2011 events. The measures are summarised below:

#### 2.4.1 Betterment fund

On 8 February 2013, the Queensland Government signed the National Partnership Agreement (NPA) with the Commonwealth Government which recognised the need for a more streamlined process for the approval of Betterment funding. The Queensland Government announced a \$40 million commitment to Betterment funding which will match the Commonwealth Government contribution, resulting in the establishment of the \$80 million Betterment Fund.

In August 2013, the Betterment fund was extended beyond its original coverage of LGAs declared for NDRRA assistance for Tropical Cyclone Oswald to also cover LGAs declared for the two additional disaster events that occurred through to June 2013 (Longreach Flood (18 February 2013) and Central and Southern Queensland Low (25 February to 5 March 2013)). The Betterment fund is available for the restoration or replacement of essential public assets to a more disaster resilient standard than their pre-disaster standard. The intent of betterment is to increase the resilience of communities to natural disasters, while at the same time reducing future expenditure on asset restoration, reducing incidents, injuries and fatalities and improving asset utility during and after disaster events.

Where a damaged asset is approved as a betterment project, the normal cost of restoring or replacing the asset to its pre-disaster standard will continue to be funded under Category B of NDRRA assistance and the incremental cost to 'better' the asset to a more disaster-resilient standard will be financed from the Betterment fund. The status of the Betterment fund is set out in Section 3.7 of this report.

#### 2.4.2 Other assistance measures

#### **Tropical Cyclone Oswald**

- Community Recovery Package \$5 million Funding for community development officers in the hardest hit communities of Bundaberg and North Burnett, support for mental health services and a flexible fund that assists communities to implement engagement and development activities.
- Clean Up and Recovery program \$10 million Program to assist primary producers to clear debris and restore fencing in the worst affected areas; to maintain workers while income generating activities are reduced and to clear debris from watercourse that poses a hazard to downstream infrastructure and activities.
- **Industry Recovery Officers \$1.5 million -** Placement of Industry Recovery Officers to assist business and primary producers recover from flooding.
- Enhanced concessional loans and grants Loans of up to \$650,000 (with a grant component of up to \$50,000) are available to applicants that have suffered extreme damage such that the existing concessional loan and recovery grants under NDRRA category B and C are insufficient to support recovery.
- Environmental Recovery program \$10 million\* Program to fund existing programs to conduct flood specific clean up and soil conservation work following the 2013 flooding.
- **Rural Financial Counselling Services \$1.5 million\* -** Provision of financial planning advice for rural businesses and primary producers to assist in the recovery of local economies following the disaster.
- Other measures \$4.9 million to fund dredging works to restore Bundaberg Port to its pre-2013 flood clearance depths; and \$900,000 to assist Bundaberg Regional Council meet the cost of recovery works for community parks and gardens.

#### 2011 events

- Queensland Local Council Package \$315 million Funding to help local councils repair utilities and infrastructure, and support their efforts in recovering from the floods and Cyclone Yasi. The package comprises two components: \$265 million to fast-track the repair of damaged infrastructure, including the Strengthening Grantham project, Brisbane ferry terminals and Riverwalk; and \$50 million to contribute to regional and remote councils employing people to perform important clean-up and repair work.
- Cassowary Coast Support Package \$15 million Funding to restore vital council infrastructure and restore natural vegetation and beach damage in the Cassowary Coast region. Specifically, the Support Package provides for the repair of Dunk Island Jetty, the repair of Clump Point Jetty and the restoration of Cardwell beach foreshore and its natural vegetation.
- **Exceptional Disaster Assistance Scheme** Concessional interest loans of up to \$650,000, with grant component of up to \$50,000, to eligible businesses, primary producers and not-for-profit organisations that suffered extreme damage.

In addition, the State Government and Commonwealth have agreed to an extended Day Labour Trial, which enables councils to deliver restoration works with their own workforce on condition that they provide evidence of savings in both time and cost.

<sup>\*</sup> Non-NDRRA measures funded 50% by the State and 50% by the Commonwealth; Commonwealth share is being delivered directly through existing Commonwealth programs.

Section three: **Program Status** 

#### 3.0 Program Status

#### 3.1 Recent developments

The timeframe for councils and state agencies to complete much of the works from the devastating floods and cyclones of early 2011 and the series of events which impacted the state in the summer of 2011-12 passed on 30 June 2014 and the Authority is currently undertaking the considerable task to close out and acquit the massive volume of works completed prior to 30 June 2014 on the 2011, 2012 and 2013 events for acquittal in the 2013-14 Commonwealth Claim.

Whilst the delivery phase of much of the 2011 and 2012 event programs has now passed, the Authority's focus on delivery remains as there is still a significant program of works from Tropical Cyclone Oswald and other events of 2013 and 2014 to manage through the damage assessment, submission preparation and approval and delivery phases.

#### 3.2 Combined program status

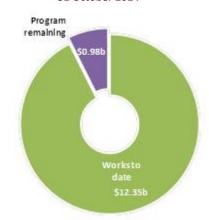
Following completion of the September 2014 NDRRA estimates review process, the estimated program of works for all events actively managed by the Authority (2009 to 2014) is \$13.3 billion.

The estimated cost of the damage from the 2014 Events is \$455 million, the damage from the 2013 Events is estimated to be \$2.0 billion and the cost of the 2011 and 2012 Events is estimated to be \$6.8 billion and \$1.6 billion respectively. The cost of the 2009-10 Events managed by the Authority has been finalised at \$2.4 billion following acquittal of the remaining works from these programs in the 2012-13 Commonwealth Claim.

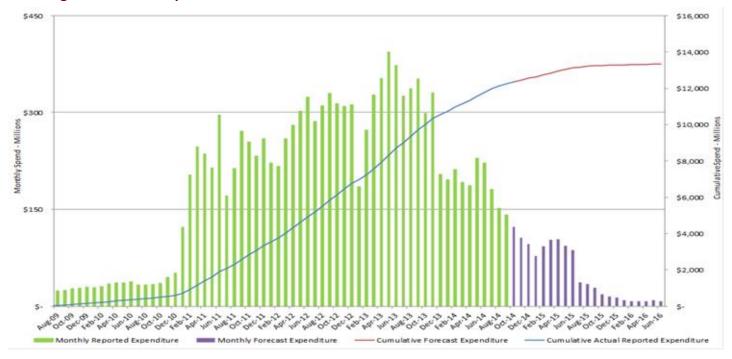
Since the last report, the combined program of works for all events managed by the Authority has progressed as follows:

- a cumulative value of \$18.1 billion in submissions have been received by the Authority to 1 December 2014, representing an increase of \$83 million since last month
- a cumulative total of \$17.6 billion has been processed by the Authority to 1 December 2014, representing an increase of \$116 million since last
- a cumulative value of \$12.35 billion of the revised \$13.33 billion works program (2009 to 2014) has been reported to the Authority as being is in progress or delivered by delivery agents as at 31 October 2014.

Figure 3.2.1 Combined progress as at 31 October 2014



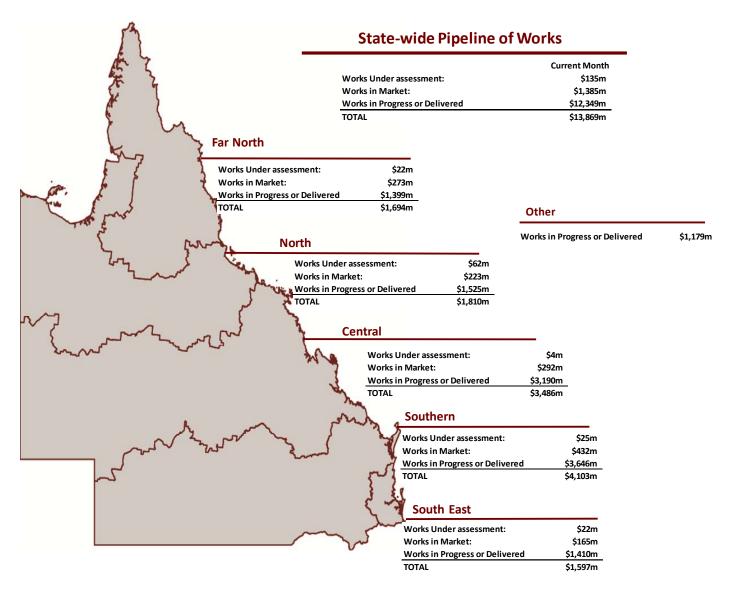
#### 3.3 Program of works expenditure



Source: the Authority - September 2014 NDRRA Estimates Review & 1 December 2014

#### 3.4 State-wide pipeline of works

Following completion of the September 2014 NDRRA estimates review process, the Pipeline of works for events actively managed by the Authority (2009 to 2014) has a revised estimated program value of \$13.33 billion, the status of which is set out below.



Source: DTMR at 31 October 2014; & Authority at 1 December 2014

#### Note:

- 1. Works Under Assessment and Works in Market represents data as at 31 October 2014 (DTMR) and 1 December 2014 (LGAs and Other). Works in Progress or Delivered represents spend by delivery agents to 31 October 2014 as reported to the Authority at 1 December 2014. Additional works have been conducted but are yet to be reported to the Authority
- 2. Other encompasses SDAs other than DTMR as well as the 2011 and 2013 Other Assistance.

#### **Pipeline of Works Definitions**

Stage	Description	
Works under Assessment	Applications for packages which are currently under assessment by the Authority or are awaiting additional information from the applicant.	
Works In Market	Estimate of spend remaining on works in progress and packages which have been approved by the Authority and are in the tender or contract process.	
Works in Progress or Delivered	Expenditure as reported to the Authority on packages in progress or delivered.	

Source: DTMR at 31 October 2014; and the Authority at 1 December 2014

#### 3.5 State-controlled roads and highways

DTMR's Transport Network Reconstruction Program (TNRP) manages the recovery and reconstruction of Queensland's integrated transport system to reconnect Queensland communities and economies following the damage from natural disaster events in 2010, 2011, 2012 and 2013.

DTMR's reconstruction program as a result of the natural disasters of 2014 is being scoped and will be provided in future reports.

The transport system includes state-controlled roads, ports, navigation aids and the rail network.

#### The current state of activity:

- Roads \$6.2 billion of projects have been completed for both recovery and reconstruction works for works resulting from the disaster periods of 2010 to 2014 and \$245 million of reconstruction works are currently underway. Of the 8,772km of roads which DTMR plans to reconstruct following damage from the 2010 to 2013 natural disaster events\*, 8,650km had been completed to 31 October 2014 and a further 91km of road is under construction on active works contracts. See Figure 3.6.1 TNRP Summary map.
- Rail 3,100km (43%) of Queensland Rail lines were closed or had limited access due to the natural disaster events in early 2013, and all have been recovered.
- Maritime repairs have been required to navigation aids, jetties and other boating infrastructure following natural disasters from 2010 to 2013. The events of 2013 affected seven ports (all of which have since been reopened without restriction) and damaged or destroyed 348 aids to navigation, of which 347 have since been recovered and 1 temporarily fixed.

#### Key achievements:

- During October 2014, DTMR expended approximately \$78 million on reconstruction works across the State arising from the natural disaster events of 2012, 2013 and 2014. DTMR has until 31 December 2014 to complete its remaining 2012 event works, until 30 June 2015 to complete its 2013 program and until 30 June 2016 to complete its 2014 programs of works.
- The cumulative spend on reconstruction of the transport network to 31 October 2014 is more than \$6.5 billion for works resulting from the 2010 to 2014 disaster periods.
- There was 122km of damaged roads reconstructed in October 2014 bringing the total reconstructed since the program commenced to 8,650km (99%) of the total damaged roads which DTMR plans to reconstruct from the 2010 to 2013 events\*.
- With the majority of works completed or under construction, only a small number of project valued at around \$1 million commenced in October 2014 including works on five 2013 event projects in the Fitzroy region.
- Construction was completed on 47 projects valued at approximately \$52 million in October 2014 including works on the New England Highway in the Darling Downs region; 19 projects from the 2013 event in the Fitzroy region; works on the Wills Developmental Road (Julia Creek–Burketown) in the North West region; 10 projects in the Far North Queensland region; works on the Brisbane–Woodford Road, Maleny–Montville Road and Esk–Hampton Road in the North Coast district and the final eight projects in DTMR's Metropolitan district.

Fig.3.6.1 Roads damaged/reconstructed - 2010 to 2013 events\*

(Source: DTMR, 31 October 2014)

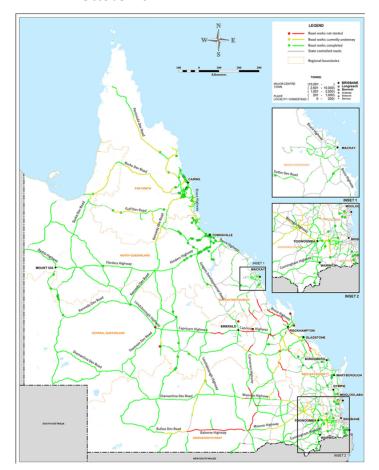
Roads reconstructed (km)
Roads under construction (km)

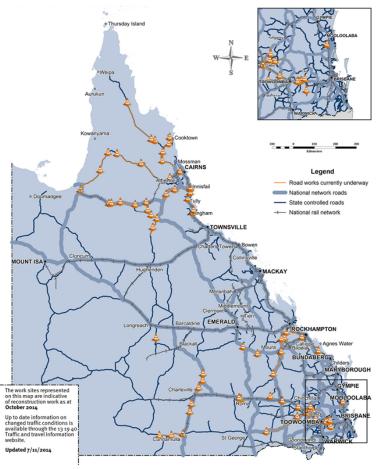
Above: Warrego Highway – sealing work between Dalby and Miles

<sup>\*</sup> reported kms to reconstruct represent works from damage caused by events in 2010, 2011, 2012 and 2013. Reporting on scope of reconstruction works from 2014 events will be provided in future reports following finalisation of TMR's reconstruction program for 2014 events.

Fig.3.5.2 TNRP summary of reconstruction works to date
- October 2014

Fig 3.5.3 TNRP reconstruction work sites
- October 2014





(Source: DTMR 31 October 2014)

#### 3.6 Betterment fund status

The \$80 million Betterment fund is a Category D relief measure available to LGAs that have been declared for NDRRA assistance for the flood, storm and cyclone disaster events that occurred in Queensland in early 2013 for the restoration or replacement of essential public assets to a more disaster resilient standard than their pre-disaster standard.

The Betterment Fund was announced in February 2013 following Tropical Cyclone Oswald which caused damage to many of the assets which had been repeatedly damaged and restored from earlier disaster events. Correspondence was received from the Commonwealth in August 2013 agreeing to an extension of the Betterment fund to also cover LGAs declared for the two additional disaster events that occurred after Oswald through to June 2013 - Longreach Flood (18 February 2013) and Central and Southern Queensland Low (25 February to 5 March 2013).

#### **Status**

Expressions of Interest (EOI) were received by the Authority from 48 councils with approximately \$1 billion worth of Betterment projects to improve the resilience of infrastructure to natural disasters. Under the Betterment Framework, in addition to the normal NDRRA submission assessment process, the Authority considered the financial and non-financial benefits of the betterment proposal such as possible prior damage, loss of availability and its impact on economic or social factors of the community.

The Betterment Fund has now been allocated to 233 approved projects across 35 LGAs. These projects comprise Category B NDRRA funding for the restoration component of the works, a capped allocation from the Betterment fund for betterment works and Council contributions. Betterment funding is allocated on the basis of the estimated cost of the approved projects. Should the betterment component of a project be delivered for a cost below the capped allocation, then the savings will be returned to the Betterment Fund for allocation to other eligible projects.

To date, more than 190 of the 233 approved projects have commenced delivery and more than 85 projects have been reported as practically complete.

A report on the recent completion of the Mapoon-Weipa Access Road betterment project is provided in Section 4.

Section four: **Progress Reports** 

#### 4.1 Iconic projects in reconstructing Queensland\*

Project	Value (\$m)	Description
BCC Ferry Terminals	\$73	The January 2011 floods damaged all of Brisbane City Council's CityCat and City Ferry terminals. To return service as soon as possible,
(Cat D)		Council replaced the seriously damaged terminals with temporary terminals. Seven temporary terminals were built to pre-flood standards meaning that in the event of another major flood, it was likely it would need to be rebuilt again.
		Works to replace the terminals with more resilient, permanent structures are being delivered as part of a special (Category D) funding package for Brisbane City Council. The design of the new terminals integrates technical innovation, improved accessibility for all passengers and flood resilience.
		The replacement ferry terminals are located at The University of Queensland (St Lucia), Regatta (Toowong), North Quay (CBD), Maritime Museum (South Brisbane), QUT Gardens Point (CBD), Holman Street (Kangaroo Point), Sydney Street (New Farm) and Dutton Park.



Gangway portal and marine works underway at University of Queensland ferry terminal

In April 2014, Brisbane City Council announced McConnell Dowell Constructors as the successful tenderer to complete upgrades of the Ferry terminals.

**Status** 

Works have commenced on the first four ferry terminal projects.

Piling works at **QUT Gardens Points** started in June 2014. All marine piles are now complete, works on the marine access bridge is around 80% complete and landside works are 90% complete. The Brisbane City Council's offsite prefabrication works for the pontoon and gangway is ongoing. Completion of the terminal is expected in February 2015, weather permitting.

Construction of the new **University of Queensland** CityCat terminal began in early July 2014 and all marine piles are now complete. Fabrication of the pontoon and gangway is underway and landside works are approximately 40% complete progressed. Completion of the terminal is expected in March 2015, weather permitting.

Piling works on the **Maritime Museum** ferry terminal started in October 2014. All but one of the marine piles have been completed and land based works commenced in late October. The final pile will be installed and other upgrade works will commence during the terminal closure period, currently scheduled for March 2015.

Fabrication of the pontoon and gangway for the **Regatta** ferry terminal commenced in October 2014. All marine piles are complete and construction of the pier superstructure has commenced. The existing temporary terminal closed on 20 October 2014 and will remain closed while the upgrade is completed. The new terminal is expected to open in March 2015, weather permitting.

During November, land-based civil works commenced on the **Holman Street** terminal site. Fabrication of the gangway for the terminal is also underway.

Fabrication of the gangways and pontoons has commenced for the **North Quay** and **Sydney Street** terminals, with on-site construction of both terminals planned to commence in early 2015.

Completion of all ferry terminal works IS required by mid-2015.

<sup>\*</sup> Iconic projects represent projects that may be complex or of great significance to the local community.

#### 4.1 Iconic projects in reconstructing Queensland (continued)

Project	Value (\$m)	Description	Status
Burke Development al Road (Normanton to Dimbulah)		During the Tropical Cyclone Oswald event in 2013, the Burke Developmental Road pavement and foundations had considerable saturation, which resulted in a loss of pavement strength.  Closure of the road would have prevented resupply of townships and left remote communities cut off.	Detailed design of works was completed in May 2014.  The contract was awarded to Carpentaria Shire Council in June 2014.  Construction commenced in September 2014 and is due for completion mid-November 2014.





Burke Developmental Road – grading in progress

Pink grader to raise breast cancer awareness working on Burke Developmental

warrego	
Highway	
(Jondaryan	
to Dalby)	

\$41m

During the Tropical Cyclone Oswald natural disaster event in January 2013, the Warrego Highway pavement and foundations were saturated, resulting in structural weakening of the asset.

This section of the road is built on predominantly flat terrain, which makes it vulnerable to water ingress through the pavement and foundations as adjacent table drains remain full for several weeks during and after these types of weather events.

Long lengths of pavement failures across the full pavement width resulted along many section of the Highway.

The road construction contract was awarded to FK Gardner & Sons Group of Toowoomba.

Construction started in July 2014 and works are currently under way in Bowenville, Jondaryan and on the eastern side of Dalby.

Construction is expected to be completed by the end of November 2014, weather permitting.



Warrego Highway works - traffic switched onto newly reconstructed section at Jondaryan.

#### 4.1 Iconic projects in reconstructing Queensland (continued)

Project Val (\$r	Description	Status
Bajool-Port \$1.7r	i i	The tender for the works was awarded to RoadTek in May 2014.  Construction commenced in August and continued in October 2014. Practical completion is expected by the first week in November 2014, weather permitting.

#### 4.2 Program spotlights

# November 2014 Brisbane Storm Assisting with recovery efforts





The severe storm that hit on the afternoon of 27 November 2014 left a path of destruction across Brisbane and areas to the west and has been described as one of the worst to hit the city in decades.

The Bureau of Meteorology reported that two storm cells had joined to create a super cell, producing torrential rain, wind gusts of more than 140 km per hour and large hail stones that battered homes, cars, schools and commercial property. Power was cut to approximately 83,000 customers, disrupted public transport and forced the early closure of some schools for the Christmas break.

The Australian Defence Force supplemented the efforts of SES volunteers from around Queensland in repairing roofs and helping recovery efforts in the immediate aftermath of the storm. Queensland Fire and Emergency Services (QFES), with assistance from the Authority, also deployed rapidly to undertake damage assessments across 46 affected suburbs.

The Authority provided eight damage assessment officers to supplement the QFES teams in capturing data, mapping support to help identify the areas with the highest need for assistance and regular information updates to the Queensland Disaster Management Committee.

Together with QFES, the damage assessment teams undertook more than 3300 damage assessments in the three days following the storm, covering an area of approximately 250 square kms.

Left: Damage assessment underway in Brisbane following the November 2014 storm

#### 4.2 Program spotlights (continued)





Damage to (top) and following reconstruction works (bottom) on Heatleys Parade bridge which was repaired using Townsville City Council's day labour workforce.

# Townsville City Council Delivering with day labour on Heatleys Parade Bridge

In uilising its internal labour force in repairing the Heatleys Parade Bridge, Townsville City Council has returned significant savings in terms of cost, time and quality.

High flow velocities in the flooding creek in March 2012 saw the embankments supporting the bridge abutment severely compromised. Prompt action to prevent further damage was necessary as the bridge is a critical link for Townsville's road network and the only connection into the suburb of Rowes Bay and Pallarenda.

Repairs to the existing abutment protection of the bridge were initially estimated at more than \$600,000 but by using its own internal labour source, Council saved an estimated 75 per cent on labour costs alone. By Council's workforce undertaking the bridge repairs they also reduced the time lapse between damage and construction. If Council had used the managing contractor model, the reconstruction works would have gone through the usual tender application, appraisal, and scheduling of works, adding to the length of time before repairs could begin.

Council's workforce had previously constructed similar projects under the NDRRA program and for Council's maintenance program. By utilising its workforce, Council was able to take advantage of their in-house expertise, resulting in large cost reductions in comparison to tenders received from external contractors who were unfamiliar with local conditions. Council began construction on 1 June 2013 and completed these and other associated NDRRA works by February 2014.

## DTMR Landslip works restore Lamington National Park Road

Lamington National Park Road passes 35km through the national park from Canungra, narrowing to one-way only sections and winding through numerous hairpin bends.

After ex-Tropical Cyclone Oswald hit the Gold Coast in January 2013, the clean-up revealed six landslips on the road just below the start of the national park. The slips undermined the road's edge with tension cracks forming across sections of the road.

A seventh site funded through the Queensland Transport and Roads Investment Program (QTRIP) was packaged with the six landslip projects for re-construction. The project team engaged local stakeholders early to enlist support and ensure they were informed before the construction contractor, Fulton Hogan, moved in. In March 2014, the drill rig crept up the mountain road and works got under way.

The design solution for four of the slips was to install soil nails, with gabion walls constructed at the other three landslips. With the road only just wide enough for the massive drill rig that would install the soil nails, the only way to complete these works was under a full road closure. Closing the road during the day wasn't an option, so soil nail installation was done at night. This meant that people living in the homes along the road, and staff of the nearby rainforest retreat needed to pass through the work zone by 7pm Sunday to Thursday, as the road wouldn't reopen to traffic until 5am the next day. This required careful planning, but was facilitated successfully by the project team.

By 6am each weekday, the day works to install gabion walls, shotcrete the batters and repair drainage continued. To ensure the works were completed in the shortest possible timeframe, multiple sites were constructed at the same time, with successive sets of mobile traffic signals directing motorists one way at a time.

By April, all the soil nails were installed and the night works came to an end. All other works were completed by June 2014.



Shotcreting the batter after the installation



Night works to install soil nails near a oneway section of the road

#### 4.2 Program spotlights (continued)

## Mapoon Aboriginal Shire Council Weipa-Mapoon Access Road betterment project

After being reformed and resheeted following extensive damage during the cyclone events of 2010, Weipa-Mapoon Access Road was once again damaged in 2013 as a result of Tropical Cyclone Oswald.

The road is an unsealed gravel road providing the only access for the Mapoon community to Weipa and the Peninsula Developmental Road.

Council has recently completed a betterment project intended to improve the utility of the road and enable the community to safely evacuate in major rainfall and flood events, improve access for emergency services from Weipa and facilitate access to supplies and essential services during disaster events and in the recovery phase.

Council's betterment works involved drainage works and application of a two-coat bitumen seal to approximately 8km of the road. Existing sections of the road had already been sealed and have shown to be more resilient to damage.

The total cost of the project was approximately \$1.9 million, with approximately \$975,00 allocated from the Betterment fund. The works commenced in May 2014 and were completed in September 2014.

Damage to Weipa-Mapoon Access Road following Tropical Cyclone Oswald (top); and following completion of sealing works as part of Council's betterment project (bottom)









#### **DTMR**

#### **Reconstruction projects win at Queensland Earth Awards**

Contractors McIlwain Civil Engineering and FK Gardner and Sons (FKG) have won Queensland Civil Contractors Federation 2014 Earth Awards for their work across two major flood reconstruction projects in DTMR's Downs South West region.

McIlwain Civil won the Category 2 Award (projects valued from \$1 million to \$5 million) for the stabilisation of Spring Creek Road Embankment.

Spring Creek Road is a popular route for tourists visiting the Queen Mary Falls near Killarney. However, the road pavements and road embankments on steep mountain sides were damaged by rain associated with the 2011 flood. McIlwain Civil presented DTMR with an option to stabilise the embankments using an A-frame arrangement of grout-injected micro-piles. This innovative solution reduced the number of predicted road closures, the amount of spoil and vegetation removed, and created considerable cost savings.

FKG won the Category 4 Award (projects valued from \$20 million to \$75 million) for delivering flood reconstruction works on the Gore Highway using foam bitumen stabilisation. The flood reconstruction works were completed in March 2014 after a 15-month construction period.

The Civil Contractors Federation annual Earth Awards recognise construction and environmental excellence in civil construction across Australia. It has become one of the most prestigious awards in the civil infrastructure industry.

Both contractors successfully delivered on time.

Left:
Installation of micro-piles (top) and the finished rebuilt surface on Spring Creek Road (middle);
Completed foam bitumen section on the Gore Highway at Brookstead (bottom)

Section five: Communications

#### 5.0 Communications

The Authority is focused on building stakeholder confidence in the reconstruction by ensuring consistent and regular communication of public information.

#### 5.1 Communicating progress

#### Media analysis

There has been a total of 199 media items in November 2014 (93 print -47%, 23 TV -12%, 83 radio -41%), which reached a cumulative audience of over 4.3 million people, with the focus this month being on council recovery, disaster season preparedness, and proposed changes to NDRRA funding.

There were media mentions for regions recovering and rebuilding from natural disasters across Queensland, including articles in the North Queensland Register, Queensland Times, Bundaberg News Mail, High Country Herald, Toowoomba Chronicle, Innisfail Advocate, Tully Times, Gympie Times, Cairns Post, and the Fassifern Guardian; TV coverage on the WIN and Seven networks throughout the State; and radio mentions, including on ABC Radio Queensland, Radio National, 4BC, 4KQ, 4CA Cairns, Zinc FM Mt Isa, and Radio 4KZ Innisfail.

The opening of Burdekin Shire Council's new cyclone shelter in Ayr received coverage on local radio together with articles featuring in The Ayr Advocate and the North Queensland Register. Flood mitigation works in Toowoomba also received coverage with articles in the Toowoomba Chronicle and High Country Herald, and radio coverage on 4GR Toowoomba and ABC Southern Queensland.

#### **Engagement activities**

In November, **Minister for Local Government, Community Recovery and Resilience David Crisafulli** travelled to Lockyer Valley to inspect Betterment works completed at Clarks Bridge in Thornton.

Minister Crisafulli also visited North Bundaberg to inspect the Technology Park levee and the completed Burnett River Stabilisation Project. From 29-30 November, Minister Crisafulli and the Authority's Chief Executive Officer Frankie Carroll attended Community Cabinet in Mareeba.

The Minister also attended the opening of the Burdekin Shire Council's cyclone shelter ahead of the impending storm season.

Specialist teams from the Authority also deployed to assist the QFES with damage assessments following the severe storm that hit Brisbane and surrounding areas in late November 2014.

#### **Communications**

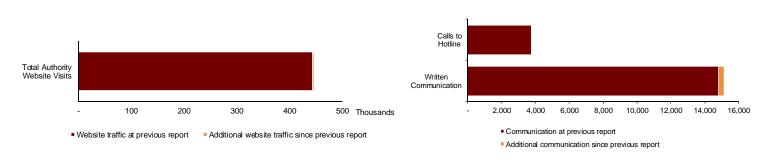
There are a number of methods available to the public to communicate with the Authority.

The Authority's website provides information to the public and continues to be enhanced with ongoing updates, including information about Betterment projects. There has been a large number of visits to the website since it was launched on 18 February 2011. At 30 November 2014, total website visits amounted to 446,659 - an increase of 1% since last month. (See Figure 5.1.1)

In November, the Authority received an additional 19 calls to its dedicated hotline and 320 additional pieces of written correspondence were received. (See Figure 5.1.2)



Fig. 5.1.2 Communications



(Source: the Authority at 30 November 2014)

#### 5.2 Media reports

### Flood-hit park rebuilt to a better standard

THE section of the Earmett River hank rawaged by the 2013 floods has been given a new lease of life.

Work has been completioned on the former site of Midtown Marina, which now boosts securing and an outdoor space for the community to emise.

door space for the community to enjoy.
Community Recovery and Recilience Minister David Crisafulli yesferday said the park was a special place for the community. "I didn't want to see this sree filled in or just repaired – it needed to be more than that," Mr Crisafull said.
"I wanted to see it not re-"I wanted to see it not re-



more than that, "Me Critical more than that," Me Critical more than that, "Me Critical full said. I wanted to see it not restored but taken to the next loved but taken to the next loved. The people of this part of that the community has not was to happen again the in-

MATCH THE VIDEO

frastructure had been built to withstand the river flow and the river bank would hold.

bold.

"Sheet piling has been driven into the bank fra and is connected with benken has." Mr Whitalier said.

"The idea is 2 will withold another flood.

"I would like to think the engineering that has governed into it would prevent any more river slips in this area."

area,"
Mayor Mal Forman said
the council was in the process of drawing up a master
plan for the riverfront.

Bundaberg News Mail, 27 November 2014

### Main street of Tully closed to traffic

A SECTION of Tully's main street will be closed for road re-pair work this Saturday and Sunday.

On Saturday morning But-ler St will be closed between

ler St will be closed between Heat Street and the round-abent, and Hort St will be closed from Richardson to Morris St.

On Soturity aftersoons and on Senday the CED shop-ping area from Hort St to Bry-art St will also be closed to troffle.

were being funded through the Federal and State govern-ments Natural Disorder Relief and Recovery Arrangements. The routheorks will involve

The readworks will involve repairing the read excuraing sections of the read and forming a new road surface Amphaliting work will be undertaken on another day, as soon as constructors are available. Buttler St will be open to traffic again on Monsky.

Coursel's Transport Infrastructure Planning portfolio bother CF In Role optologisch for the incorrentience in ossideries.

best to minimise disruptions by closing the shopping section of Buthe St after Salardar morning shopping and by looping access open in the transit core throughout the works.

"There will be access to bother St businesses via side roads," Or Rule side.

"A traffic controller will he on hand at the roandshout to make sure transit centre vehicles on get theough thring the work."

#### More landslip stabilisation work at Bingil Bay

Landslip stabilisation work was don to begin today (Thursday) on Alexander Drive at Hingil

Bay.
Casioneary Coast Regional Council Mayor Bill Shaneou and the works wone part of Coast-off's cacione memory programs in obtains to Cyclewid Downkl and sonocasted pureful.
The work is being funded by the State and Judenal Concessions of timing their Notatal Dis-

ter Relief and Recovery Arrangements (NDR-

anter Roblef and Recovery
RAL
Traffic will be reduced to one lane on a sec-tion of Alexander Drive touth of the Cotton Street.

conset and netting on mon vertical slopes shave er road. He said the work was necessary to stabilize to bark, and followed similar action over excent may on accessor of Alantande Demosity by had-ps after worther overts. The new loadily stabilization works or co-cord to take from two works to a month de-

Tully Times, 13 November 2014

# Anduramba road works due to start in February And uramba road works gue to start in February June 2015. June 2015. June 2015. The State Covernment has building sook includes guestion and should be a submitted find the structural building sook includes guestion of file Anduranths Range Road housing controllered, and the work of control sook part to be soon found for the start of the state of the start of the s

## Beefing up flood mapping



Queensland Times. 27 November 2014

## Minister opens new shelter

Innisfail Advocate,

5 November 2014

opened the worked.

Bardekin Shirp Created
Mayer Bitt Lowis and Local
Government. Community Re-creary and Resolutes Measure
David Countril, would open the
multipapers has they not Raterday morning to front of sevind.

parti.
However, Burtist is residente
will not microst, with the RACQ

My lower said the fan itsy was an opportunity for the commu-nity to see the Lathorius (84 00).

"Then is a change of the con-tinute to come along and find out more above, this great facility and lower how to be propriet

We a government on the digi-"Out tunns will be those unit-ing residents in SSI and a short survey and more you're of dates that, you're in the draw for the government." As and. "Now is the time for coming cyclose season. "Clean day your yashis, trian your times and get your enter-your times and get your enter-

time for our residents to prepare for the coming

season.



North Queensland Register, 27 November 2014

### Council's flood basin and mitigation trumpeted

ONE of Trococomils Regional Contest's major arbitrerments in 2015-14 was the completion of NRBIA flood restoration works assumed to the contest of the conte

With the memories of the devastating 2011 floods still fiv-in people's minds, CEO Brian Pelgeon said flood mitigation

onld remain a priority.
"The next financial year will not be completion of two major struction basins where we have lanned for improved public

spaces as a result of these projects," he said, Other militgation works undertaken include the completion of Clewley Park Detention Basin and works on the West Crock Channel, Gogge St drainage, Deut St rail bridge and Russell St

endoort.
Since 2013, there has been a capital investment of £723, i millio to appraise, requir transport and drainage infrastructure and finalise flood recovery works.
Flood studies were completed in 25 locations to the value of \$806,000.

Oskey Phote Early Warning System and Flood Forecasting System See and See and System Mere than SON million of project, works in progress were finalised with the majority being roads reconstructed from flood events in the last financial year. Of that \$53 million related in weakers and million related in weakers and the financiar sewerage trads for forest.

Toowoomba Chronicle, 20 November 2014

## Roadworks race Wet

BOADMORKS are continuing in Tully, will also reflocate a section of water main relative work on Buller, Wolklinn and several other streets this work.

The Buller and Wolklins streets work, and the other smaller projects, recognitively to the projects of the property of the projects of the project of the p

Innisfail Advocate. 19 November 2014

www.qldreconstruction.org.au

Gympie Times. 6 November 2014

## **Getting the job done**

River Rd flood recovery project will 'save Queensland millions'





## Memories come flooding back

Iconic photo of Colleges Crossing will now hang at cafe where it belongs

B is a photo of glories past that creates a bitter excet feeling for Colleges Creasing Cafe owner Mike D'Arry.
But Mr D'Arry is now proad to have the Warren Score photograph

Make of ACC-Arry is now parced to But the Service Serv

shotograph you can hardly see the cafe sitting on the hill because it is surrounded by trees.

"It is latter-exect memory to have a look at.

have a look at.

"It was very transmitter for us in get brough the Books of 20th boostee of closed as down for two pears. It remaids us of what it now was."

The entit put recently existented to 20th anniversary.

Me D'Arcy and most of the staff that he had pre-fixeds had "stack

Into te rate prewith out.

"They had to go away and
shange their lives an wo did for two
years pool. 2011, "he said.
"After two years of reliffing our
thousts, we came back to 2011,
opened a week and got wheel out
again. But we are lank no.
"Warren Stone is a factuated.

Harries Selece is a Fatuacie pharies agree pharies problem and be captured a lot of those problem should be consisted. The office of the should be should be selected by the consistency of the consistency of the should be shoul

Warren Stone is a fantastic photographer and he captured a lot of



of Colleges Crossing. Queensland Times, 18 November 2014

those pre-2011 shots

# **Appendices**

## **Appendix A: Local Government Areas by Region**

